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General Assembly of Tennessee
HOUSE OF REPRESENTATIVES

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MEMORANDUM

TO: Honorable Curtis Johnson, Chairman
Members of the House Select Committee on Redistricting

FROM: Douglas Himes

SUBJECT: Submission of Redistricting Plans – Evaluations

Pursuant to the "Submission of Redistricting Plans" guidelines, the deadline for submission of outside redistricting plans to the House of Representatives was Friday, November 12, 2021. The Select Committee on Redistricting received 12 plans – 4 House, 1 Senate, and 7 Congressional. Seven plans were submitted by Representative Freeman on behalf of the following citizens: Kristen Stewart (Congressional); Brett Windrow (Congressional, Senate, House); Will Bowden (Congressional); Nathan Lefkovitz (Congressional); and, the Honorable Jim Cooper (Congressional). One plan was submitted by Chairman Dixie on behalf of the League of Women Voters of Tennessee, CivicTN, and the Tennessee Conference of the NAACP (Congressional). One plan was submitted by Leader Camper on behalf of CivicTN (Congressional). One plan was submitted by Representative Harris on behalf of The Equity Alliance and Memphis A. Philip Randolph Institute (House). One plan was submitted by Representative Carringer on behalf of Zach Wishart (House). And, one plan was submitted by Representative Hardaway on behalf of Cardell Orrin, Aerris Newton, Jeffrey Lichtenstein, and Kermit Moore (House). Please find attached a basic evaluation of each plan. The member and/or the citizen/organization submitting each plan will have the opportunity to discuss their plan to the Select Committee at a future meeting of the Select Committee. In addition, a copy of each plan is available for your review in my office. If you have any questions, please do not hesitate to contact me at (615) 741-1195.

cc: Honorable Vincent Dixie
Honorable Torrey Harris
Honorable Michelle Carringer
Honorable G.A. Hardaway

Kristen Stewart Congressional Concept – Representative Freeman

Statewide plan; nine districts; one majority-minority district

Overall Range = .18%

High = +.10% (+764)

Low = -.08% (-639)

County Splits: 9

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: None

¹ Two unpopulated census blocks assigned to District 8 within District 9.

Brett Windrow Congressional Concept – Representative Freeman

Statewide plan; nine districts; one majority-minority district

Overall Range = 1.49%

High = +.76% (+5,860)

Low = -.73% (-5,619)

County Splits: 6

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: 4²

¹ Three unpopulated census blocks assigned to District 4 within District 5.

² Congressmen Cohen and Kustoff are paired in District 9; Congressmen Fleischmann and DesJarlais are paired in District 3.

Brett Windrow Senate Concept – Representative Freeman

Statewide plan; 33 districts¹; three majority-minority districts

Overall Range = 17.35%

High = +11.04% (+23,874)

Low = -5.95% (-12,459)

County Splits: 15²

Contiguity: No³

Unassigned Areas: None

Paired Incumbents: Not Available

¹ Article II, Section 3 of the Constitution of Tennessee requires Senate Districts to be consecutively numbered in any county having more than one Senatorial District.

² Knox county appears to be double split.

³ One unpopulated census block assigned to District 3 within District 4; multiple populated and unpopulated census blocks assigned to District 11 within District 10; one unpopulated census block assigned to District 15 between Districts 12 and 16; two unpopulated census blocks assigned to District 8 within District 9; one populated census block assigned to District 18 within District 21; one unpopulated census block assigned to District 21 within District 19; one unpopulated census block assigned to District 32 within District 29; one populated and one unpopulated census blocks assigned to District 33 within District 31.

Brett Windrow House Concept – Representative Freeman

Statewide plan; 99 districts; 5 majority-minority districts

Overall Range = 24.23%

High = +11.48% (+8,013)

Low = -12.75% (-8,902)

County Splits: 26¹

Contiguity: No²

Unassigned Areas: Yes³

Paired Incumbents: 46⁴

¹ The splits of Davidson, Hamilton, Knox, Rutherford, and Shelby counties appear to violate Article II, Section 5 of the Constitution of Tennessee as interpreted by *State ex rel. Lockert v. Crowell*, 656 S.W.2d 836 (Tenn. 1983). Of these counties, Knox and Rutherford counties are double split.

² Six unpopulated census blocks assigned to District 35 within District 34; one populated and one unpopulated census blocks assigned to District 63 within District 64; two unpopulated census blocks assigned to District 69 between Districts 55 and 67; two unpopulated census blocks assigned to District 69 within District 67; two populated census blocks assigned to District 92 within District 93.

³ Multiple unassigned populated and unpopulated census blocks totaling 320 people.

⁴ District 1 – Holsclaw and Campbell; District 8 – J Sexton and Hawk; District 10 – Faison and Farmer; District 15 – Johnson and Carringer; District 26 – Keisling and Windle; District 30 – Travis and Howell; District 33 – Vital and Smith; District 38 – Hakeem and Helton; District 46 – Garrett and Lamberth; District 51 – Terry and Rudd; District 56 – Casada and Whitson; District 59 – Warner and Doggett; District 65 – Beck and Stewart; District 66 – Love and Clemmons; District 67 – Freeman and Powell; District 76 – Curcio, Littleton and Reedy; District 83 – Hurt and Grills; District 89 – Thompson and White; District 96 – Harris and Miller; District 99 – Chism, Cooper and Lamar.

Will Bowen Congressional Concept – Representative Freeman

Statewide plan; nine districts; one majority-minority district

Overall Range = .0%

High = +.0% (+13)

Low = -.0% (-17)

County Splits: 8

Contiguity: Yes

Unassigned Areas: None

Paired Incumbents: 2¹

¹ Congressmen DeJarlais and Rose are paired in District 4.

Nathan Lefkowitz Congressional Concept – Representative Freeman

Statewide plan; nine districts; one majority-minority district

Overall Range = .92%

High = +.48% (+3,693)

Low = -.44% (-3,360)

County Splits: 9

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: 2²

¹ One unpopulated census block assigned to District 7 within District 6.

² Congressmen Rose and DesJarlais are paired in District 6.

Jim Cooper Congressional Concept – Representative Freeman

Statewide plan; nine districts; one majority-minority district

Overall Range = .0%

High = +.0% (+14)

Low = -.0% (-12)

County Splits: 8

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: None

¹ Two unpopulated census blocks assigned to District 1 within District 2.

League of Women Voters of Tennessee, CivicTN, Tennessee
Conference of the NAACP Congressional Concept – Chairman Dixie

Statewide plan; nine districts; one majority-minority district

Overall Range = .14%

High = +.05% (+373)

Low = -.09% (-668)

County Splits: 8

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: 4²

¹ One populated census block assigned to District 5 within District 6; three unpopulated census blocks assigned to District 6 within District 5; two unpopulated census blocks assigned to District 8 within District 9.

² Congressmen Cohen and Kustoff are paired in District 9; Congressmen DesJarlais and Fleischmann are paired in District 4.

CivicTN Congressional Concept – Leader Camper

Statewide plan; nine districts; one majority-minority district

Overall Range = .22%

High = +.13% (+1,013)

Low = -.09% (-668)

County Splits: 6

Contiguity: No¹

Unassigned Areas: None

Paired Incumbents: 4²

¹ One unpopulated census block assigned to District 8 within District 9; one unpopulated census block assigned to District 9 within District 8.

² Congressmen Cooper and Greene are paired in District 5; Congressmen DesJarlais and Rose are paired in District 4.

The Equity Alliance & Memphis A. Phillip Randolph Institute

House Concept – Representative Harris

Statewide plan; 99 districts; 2 majority-minority districts

Overall Range = 9.75%

High = +4.86% (+3,395)

Low = -4.89% (-3,411)

County Splits: 30¹

Contiguity: No²

Unassigned Areas: None

Paired Incumbents: 51³

¹ The splits of Sullivan, Grainger, Lincoln, Wilson, Williamson, Sumner, Madison, Hardeman, Fayette, Lauderdale, Tipton, Davidson, Hamilton, Rutherford, and Shelby counties appear to violate Article II, Section 5 of the Constitution of Tennessee as interpreted by *State ex rel. Lockert v. Crowell*, 656 S.W.2d 836 (Tenn. 1983). Of these counties, Sullivan, Grainger, Lincoln, Wilson, Sumner, Williamson, Fayette, and Lauderdale counties are double split. Rutherford, Hardeman, Tipton, and Madison counties are triple split. And, Shelby County is quintuple split.

² One unpopulated census block assigned to District 44 within District 50; one unpopulated census block assigned to District 96 within District 90.

³ District 9 – Harris, Chism, Cooper, and Lamar; District 12 – Towns, Camper, and White; District 16 – Vaughan and Gant; District 17 – Beck and Dixie; District 21 – Shaw, Moody, and Hurt; District 30 – Smith and Hazelwood; District 34 – Grills and Halford; District 36 – Reedy and Griffey; District 42 – Warner and Cepicky; District 44 – McKenzie, G Johnson, and Carringer; District 58 – Jernigan and Stewart; District 63 – Hall and Howell; District 66 – Curcio and Littleton; District 69 – Casada, Whitson, and Ogles; District 76 – Faison, Carr, and Farmer; District 78 – Keisling and Windle; District 84 – J Sexton and Eldridge; District 86 – T Hicks and Alexander; District 89 – Powers and Ragan; District 90 – Garrett and Lamberth; District 93 – Terry and Baum.

Zachary Wishart House Concept – Representative Carringer

Statewide plan; 99 districts; 6 majority-minority districts

Overall Range = 9.02%

High = +5.05% (+3,525)

Low = -3.97% (-2,771)

County Splits: 30¹

Contiguity: No²

Unassigned Areas: None

Paired Incumbents: 26³

¹ The splits of Sullivan, Hawkins, Sevier, Blount, Knox, Loudon, Campbell, McMinn, Bradley, Hamilton, Warren, Putnam, Rutherford, Williamson, Davidson, Maury, Sumner, Montgomery, Gibson, Madison, and Shelby counties appear to violate Article II, Section 5 of the Constitution of Tennessee as interpreted by *State ex rel. Lockert v. Crowell*, 656 S.W.2d 836 (Tenn. 1983). Of these counties, Bradley, McMinn, Gibson, Madison, Maury, Warren, Campbell, Sevier and Putnam are double split. Sumner, Hawkins, Loudon, Hamilton, Blount, Sullivan, and Montgomery counties are triple split. Rutherford County is quadruple split. Williamson County is quintuple split. And, Davidson County is sextuple split.

² One unpopulated census block assigned to District 14 between Districts 13 and 18; multiple populated and unpopulated census blocks assigned to district 24 between Districts 23 and 26; multiple populated and unpopulated census blocks assigned to District 24 within District 23; multiple populated and unpopulated census blocks assigned to District 26 within District 29; multiple populated and unpopulated census blocks assigned to District 27 within District 29; one unpopulated census block assigned to District 27 between Districts 26 and 29; one unpopulated census block assigned to District 29 within District 23; multiple populated census blocks assigned to District 45 within District 54; one populated census block assigned to District 6 within District 7; one unpopulated census block assigned to District 78 assigned to District 69; one unpopulated census block assigned to District 86 assigned to District 98; multiple populated and one unpopulated census blocks assigned to District 87 between Districts 85 and 91; one unpopulated census block assigned to District 88 between Districts 86 and 90; four unpopulated census blocks assigned to District 88 between Districts 97 and 98; one unpopulated census block assigned to District 88 between Districts 98 and 99; multiple populated and unpopulated census blocks assigned to District 89 between Districts 20 and 32; two unpopulated census blocks assigned to District 92 between Districts 29 and 39; multiple populated census blocks assigned to District 93 between Districts 84 and 87.

³ District 3 – Holsclaw and Campbell; District 11 – Faison and Farmer; District 15 – McKenzie and Johnson; District 41 – Keisling, Weaver, and Windle; District 51 – Beck and Jernigan; District 53 – Stewart and Clemmons; District 61 – Casada and Ogles; District 76 – Darby and Griffey; District 78 – Littleton and Mitchell; District 80 – Shaw and Gant; District 83 – Vaughn and White; District 90 – Harris, Hardaway, and Miller.

Cardell Orrin, Aerris Newton, Jeffrey Lichtenstein, Kermit Moore
House Concept – Representative Hardaway

Statewide plan; 99 districts; 10 majority-minority districts

Overall Range = 19.28%

High = +9.58% (+6,688)

Low = -9.70% (-6,772)

County Splits: 58¹

Contiguity: No²

Unassigned Areas: Yes³

Paired Incumbents: 20⁴

¹ The splits of Sullivan, Hawkins, Greene, Anderson, Knox, Hamilton, Lincoln, Bedford, White, Putnam, Sumner, Rutherford, Williamson, Davidson, Maury, Dickson, Montgomery, Humphreys, Madison, and Lauderdale counties appear to violate Article II, Section 5 of the Constitution of Tennessee as interpreted by *State ex rel. Lockert v. Crowell*, 656 S.W.2d 836 (Tenn. 1983). Of these counties, Lauderdale, Humphreys, Dickson, Sumner, Wilson, Hamilton, Washington, Sullivan, Bedford, Lincoln, Putnam, White, Anderson, Greene, and Hawkins counties are double split. Davidson, Williamson, Montgomery, Madison, Maury counties are triple split. And, Rutherford County is quadruple split.

² One unpopulated census block assigned to District 11 within District 17; one unpopulated census block assigned to District 14 within District 13; two populated and three unpopulated census blocks assigned to District 30 between Districts 22 and 29; one populated census block assigned to District 37 within District 46; one unpopulated census block assigned to District 48 within District 62; one unpopulated census block assigned to District 65 between Districts 61 and 69; one populated census block assigned to District 68 within District 69; one unpopulated census block assigned to District 82 within District 73; one unpopulated census block assigned to District 85 between Districts 84 and 87.

³ One unpopulated census block in District 81; one unpopulated census block in District 3; one unpopulated census block in District 22; one unpopulated census block in District 70.

⁴ District 3 – Holsclaw and Campbell; District 6 – T Hicks and Alexander; District 9 – G Hicks and J Sexton; District 18 – Mannis and Lafferty; District 41 – C Sexton and Windle; District 50 – Kumar and Mitchell; District 71 – Cepicky and Byrd; District 77 – Hurt and Grills; District 80 – Shaw and Gant.